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34

lThese will be taken up later in detail.

The reorganization of ORE, begun under General Smith as Director of Central Intelligence in 1950, did not affect the structure of the Geographic Division. There were still the three Branches: namely,

Geographic Division. Cartography, Map Library, and Map Intelligence. 1 The mission and functions of the Division and its parts also remained approximately the same: "1. coordinates and produces foreign geographic and map intelligence in cooperation with other components of CIA and other government departments and agencies; 2. prepares reports that evaluate the adequacy of map coverage and mapping programs of foreign areas in terms of intelligence requirements; 3. fulfills advisory and research responsibilities for geographic analyses in support of CIA operations and intelligence production; 4. coordinates requirements of the government mapping organizations for the procurement of foreign maps and charts and, by maintaining an extensive library of maps on foreign areas, provides map reference services for the CIA and other IAC agencies; 5. provides for cartographic advice, the compilation and

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construction of special intelligence maps and graphic services in "State-

ecret) in ORR support of CIA and other IAC intelligence production and presentation."2
ographic Division
der, 1951-52 in
of CIA Records and For Polosso 2003/12/09: CIA PDP84 00032P000200080093 3

e of CIA Reconstroved For Release 2003/12/09: CIA-RDP84-00022R000200080002-3 ter. The reason for this statement of functions is not apparent from the folder.

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Any changes in structure that may have occurred during the period from 1950 to 1952 were only on a regional basis when the subdivisions of the branches were reorganized geographically.

3Interview with

March 31, 1955 in Historical Staff files.

In order to carry out its duties, the Map (or Geographic)

Division has certain basic needs for geographical and locational

data in the form of textual materials for all foreign countries.

The data collected is for use in the preparation as well as the

evaluation of maps. Thus the principal topics on which information

is desired include such a wide range as: 1. international and internal

boundaries, territorial claims, and administrative structure of for
eign countries; 2. Transportation and communications data; 3. agri
cultural information; 4. industrial and other economic information;

4"Geographic Divisio	5. population and other so	ociological data; 6. physical geo	graphy.
redurrements. "Geo-	These include mapping and	non-mapping publications.4 Their	r main source
	for obtaining information		
25X1A 7			
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8

7Memorandum from Chief
D/G to Executive,
ORR on Committee
Membership, Feb.
26, 1951, in ORR/DG
folder, CIA R.C.

The first major structural changes in the Geographic Division

since its founding, occurred on August 24, 1952 when the entire

Office of Research and Reports was further reorganized. Geography

became one of the three Areas established and was entitled Geographic

Research Area. The three Branches now had Division status, i. e. the

Map Library Division, Cartography Division, and Geography Division.

The Map Library Division was further subdivided into Procurement,

Reference, and Processing Branches; the Cartography and Geography

Divisions, on a geographic basis. The Inter-Agency Map Procurement

 9 See below, pp. 10- Coordination Committee 9 was retained with the same functions and 11.

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unchanged. The matter of reports, projects, and editorial liaison with Reports Division in the light of the new organizational realignment led to the establishment of a Projects Review Committee of the Geographic Area. This committee consisting of the Chief, Geographic Research as chairman, the Chiefs of the three Divisions, and the Assistant to the Geography Division would meet weekly to review and accept or reject, subject to the approval of the Assistant Director, Research and Reports, all requested project proposals. Upon receiving

10 More could be added here on procedures. the approval of the AD/RR, the project was officially initiated. 10

This committee would also maintain a working liaison between the Reviewing and Editing Staff, D/G, and the Reports Division, and OCD

in the matters of distribution of Geographic Reports and periodic

to AD/RR from the Chiefs, D/GG and D/R, production reports.

"Joint D/GG-D/R Recommendation for the Establishment of Project Initiation,

The newly-created Chief, Geographic Research, was made respon-

Editorial Liaison, and Processing of sible interdepartmentally in map intelligence matters to "provide"

Final Reports for Publication in the

Geography Division," centrally for the production and coordination of geographic and map (Secret), Sept. 22,

1952; Memo to AD/RR

from Ch, GR, "Projectintelligence. He will provide for the compilation and construction Initiation within the

Geographic Area,"

Oct. 7, 1952, (Secret) of intelligence maps and will furnish graphics support to appropriate

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25X1A provide for the procurement of maps on foreign areas and for	related
D/G, "Suggested Re-	
vision of Statement map reference services for the CIA and other government organ	nizations."12
of Mission for D/G,"	•
Memo to Executive, O/RR,	
(Secret), 2 May 1951, Although coordination with other government agencies extended of the coordination of the coordination with other government agencies extended of the coordination with other government agencies extended on the coordination with other government agencies and coordination with the coordination of the coordination of the coordination with the coordination of the coordinatio	LSTS TO
Records Center. 25X1C	
a large extent in the Map Library,	 ,
13The Report for the	
Clark Committee has a 25%1ightly different and the careful attention is paid to division of dutients.	ies 13
version, with emphs-	
sis on the coordina-	
ting work of the and in general, the primary purpose of the Geographic Research Division. This ver-	ch Area
sion was given by M	
is to fill the needs of the various departments of CIA. The	only 25X1A
	<u>.</u>
exception to this is the work that is done for	25X1A ·
and the control of th	
<u>25X1A</u>	
25×14	
25X1A	

figures are liable to be misleading. They cannot be considered too accurate for two reasons: 1. the large increase in number of pieces completed has been due to cutting down in size of the maps, models, and other items produced. Formerly, a greater amount of man-hours was necessary to produce one article; now, since a smaller size is being made, naturally, less time is required to finish each

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one. 2. Reclassification of the origins of requests for its services; that is, many requests for geographic services come through a middleman in CIA. In the breakdown of the origin of requests filled,

they are listed through CIA as the ultimate destination of the 14This last inaccuracy will be corrected finished product. 14 beginning with FY 1955 by a new system of destination designation in which the In addition to filling specific requests, the Geographic final group benefitted will be the one listed. (This para- Research Area also has a report series which were rearranged in the graph should perhaps be omitted). Inter-V1952 changes so as to "differentiate between those reports that can view I Mar. 31, 1955.

25X1A

be distributed according to a standard distribution list and are major research reports, and those that result from specific requests

for limited distribution but yet are of the stature of the Geographic Op. cit., "Joint Memo of 22 Sept. 1952, page 2. See footnote/Intelligence Report." Their regular publications are the Map Intelligence.

ligence Review, MR-35; Map Intelligence Review (Secret), MR-35S;

Geographic Intelligence Report (standard distribution only), CIA/RR-G-1;

Geographic Intelligence Report (limited and special distribution only),

CIA/RR-GR-1; Memorandum (in response to internal requests), G/I-1;

Memorandum (in response to external requests), G/E-1, NIS Chapter IX. 16

Their personnel policies of which they are very proud, warrant

16 Ibid.

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25X1A

some attention. The group has always been a rather tightly knit operation in this regard. Stability of personnel, many of whom entered

the group when it was in OSS, and a comprehensive training program 17 The principal reasons why personnel leave are for marriage, mater- are probably responsible for its consistently high performance rate. 17 nity, or upgrading within the Agency. Each Division has had a long-established, extensive training program said that he could not recall in fifteen years, any example of outright for its new employees by which everyone is given a definite idea of resignation from the Agency in the Geograthe exact duties expected of him. Furthermore, by additional regional phy Division. See interview, op. cit.

study and intensive language training, personnel are encouraged to increase their professional competence to better serve the needs of the Agency for geographic intelligence. Finally, there seems to be a certain mobility within the group so that each employee has a background of well-rounded experience in all phases of the Division's work. 18

18 Ibid.

Taking the organization and duties of the individual division,

it is interesting to note in tracing that in all the years of its existence in the Government, the titles of Cartography, Map Library and Photo Intelligence 19 have never changed. However, the term Map Intelligence causes some confusion since it has been at various times,

19See below.

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			called Geographi	c Intelligence,	Map	Intelligence,	and	Man	Infor-
20	Interview,	~ ~				· · · · · · · · · · · · · · · · · · ·			
cit.	THOSTATOM,	op.	mation. ²⁰					_	

The Cartography Division is composed of the following Branches:
USSR Satellites Compilation, Ear East Compilation, Europe/Africa

Oompilation Branches, the Development and Construction Branch,

Planch,

21 This one has recently been transferred to OSI.

Craphics Branch, and the Special Support Branch. The last named

was established in September 1951 and assigned space and responsibil22 Possibly this remark
should be omitted
25 1 The Cartography Division provides the

Agency and the State Department with cartographic support and, to a degree, with visual aid support. They are the biggest producers of intelligence maps in the country and have more geographers numerically than all other agencies, government or non-government, combined. Over the years they have expanded not only in numbers of

items produced, but more important, in filling the needs of a greater For facts and figures see the "Report for the Clark Committee," number of CIA units, with an especially marked increase for DD/P. 23 copy in Historical Staff files.

The type of map produced has gradually developed into a medium to small size map aimed at supporting a specific project. A current one has been the preparation of a series of base maps for the NIS

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program. Maps, cartograms, charts, visual aids and graphic items of many types are produced in support of the Agency components and the

Regarding the personnel of this Division, they feel the training

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program, in operation since fall 1950, consisting of eight weeks

of concentrated training in techniques and procedures, is a notable

24 Report for the Clark Committee, Chapter VI, p. 4.

occasionally, members of this group have attended several international mapping conferences for CIA interests; and the Chief

25 See below p. 27 F.

international mapping conferences for CIA interests; and, the Chief of the Division represents the Agency on the Board of Geographic Names. 25

The Map Library is another of the early components of the Geographic Division. It is one place in which there is the clearly defined duty of coordination as such, with other agencies and departments. The main objectives of the Map Library are the maintenance of an up-to-date library of foreign intelligence maps and related materials, and the coordination of map procurement activities for the mapping agencies of the U. S. Government through the medium of

26 See below p. 11 f. an IAMPCC. 26

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It is necessary to emphasize that the Map Library is concerned primarily with current maps only. In this connection, the library has one of the largest collections, other than the Library of Congress, of foreign maps in this country. CIA handles requests for other government agencies because, although the individual departments have map libraries, they tend to specialize in what is needed at that time, geared to departmental responsibilities. Nevertheless, the largest need is in CIA. However, maps that would only be of interest to the Army or Navy, for example, are not kept by this library but instead are turned over to the department concerned.

Possibly the most interesting part of this Division would be the group established to carry out the second objective of the Map Library—the Inter-Agency Map Procurement Coordination Committee.

of the Map Library had

This coordinating function/only developed since coming to CIA; hence, the Committee has existed since 1947. Recently, in the Clark Report, entire responsibility for the Map Procurement Program, including policy determination and professional direction has been transferred from the Office of Chief, Geographic Research, to the Map Library

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	Division. Strictly speaking, this is an "ad hoc" committee, never
25X1A Interview,	officially recognized but essential to the coordination of foreign
on, cit.: Memorandum	map procurement. 27
	The Committee performs just what its title says, a joint map
	procurement effort. The members include in addition to CIA, the
	Army Map Service, Aeronautical Chart and Information Center, Hydro-
	graphic Office, Coast and Geodetic Survey, Geological Survey,
	Library of Congress, and the Department of the Interior. The various
	members submit their foreign map requirements their foreign map
	requirements to this Committee which in turn sorts out duplication
	made so that there will not be ten separate requests/for the same map to
	a foreign government. The list of requests is passed to the Special
	Assistant for Maps, Department of State (formerly Chief, Geographic
²⁸ See above pp. 2-3.	Research, currently to Chief, Map Library Division). The desired 25X1A
	maps are secured
	countries and also through geographical agreements with foreign
	nations and commercial mapping agencies. Usually seven or more
	copies are requested and these come back to the Map Library for

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distribution to Army, Navy, State, etc. In conjunction with this procurement, the Map Library publishes a weekly list of the joint map acquisitions by all government agencies.

As another aspect of coordination, the CIA maintains a current card catalogue of all maps in the various departmental libraries.

Then, among the members of the IAMPCC there is an exchange of these cards on the content of each library. By such methods—the Committee and the system of exchanging cards—a tremendous amount of duplication in the Government is eliminated.

el what?

in this study.

The Geography Division, otherwise known as Map Intelligence, concentrates on supplying evaluated map analyses and interpretations to various governmental consumers. These services were used in preparing JANIS and later in Chapter IX of the National Intelligence Survey. The Geographic Division like the Cartography Division is divided into regional areas which permits intense concentration on the geographic character of regions as well as the map coverage and map intelligence concerned with those regions.

In 1951, there was initiated a new type of work--that of

In an exchange of 25X1C

memoranda, August
h and 10, not seenApproved For Release 2003/12/09n CNAPROPS4-00022R000220008000231 and received

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	the temporary services of a member of their staff to assist in an	
	25X1C	
	urgent project relating to . This assign-	
	25X1A	
	ment continued until May 1951 when Chief, Geographic	
	Division, complained to the AD/RR that the character of this man's	
	work and the review of it was unknown in sufficient detail by	
	25X1A 25X1A	
, , , , , , , , , , , , , , , , , , ,	his supervisor. suggested to the OPC representative	
	that this work be formalized as a project. At this, OPC had mentioned	
	(SAC) that the Strategic Air Command, while using CIA for these studies,	
	was reported to be doing almost identical studies elsewhere. In	
	other words, the question arose, to what extent should CIA do this	1/
	type of work. If a major part is to be undertaken within CIA	. 17
25 % \$X1A	would prefer "to have full CIA responsibility delegated to ORR in	
	order that we could deal directly with SAC in the preparation of	
	such studies." 30	
	Apparently, this question was debated throughout the summer by	
	opc.	iΧ
	be re	
25X1A	"it a	
	I	

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with studies supporting detailed operational requirements.

A special staff in 1952 began to concentrate its efforts on the determination of Soviet capabilities in Cartography, Geodesy and Photogrammetry. In connection with this type of work, the Division was already sponsoring a research program at the Mapping and Charting Research Laboratory of Ohio State University Research Foundation. The results have been the production of some important basic intelligence reports and some data used to contribute to a National Intelligence Estimate on Soviet Guided Missile capabilities.

The Division also publishes monthly the Geographic Intelligence Review (formerly the Map Intelligence Review). Since 1950, when its chief work "consisted of the preparation and coordination of NIS Ghapters IX, the publication of the Map Intelligence Review, the preparation of boundary studies and reports on mapping institutions, their present duties have expanded to include the continued production of NIS, the monthly publication of the Geographic Intelligence Review which grew out of the Map Intelligence Review, the escape and evasion geographies for the military, several other types

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for DD/P area, and detailed regional analyses on the Soviet Bloc.

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As an outgrowth of this work, D/G was given the responsibility for

giving an orientation course to ORR personnel on the "use of maps as

Memo from to AB/RR, Attn: of Mr.

"Proposed of the areas included in the Soviet Bloc." 32

Internal ORR Training in Geographic and Map Intelligence," (Confidential), 5 May 1952, in ORR/DG 1952 folder in care of CIA/ Division), was set up towards the end of the Smith Administration

and was not the result of any reorganization of ORR or the Geographic or the Smith Administration for That matter.

Research Area. Prior to the establishment of the Photo Intelligence.

Research Area. Prior to the establishment of the Photo Intelligence

25X1A

Records Center.

(D/GP)
Division/in 1952, CIA used the services of the Photo Interpretation

Unit of the Reconnaissance Branch, Directorate of Intelligence,

Memo to AD/RR from

Consultant, "Use of U. S. Air Force. 33 In late 1951 and early 1952, however, it became Photo-Interpretation and Photo-Intelligence

by CIA," (Top Secret) evident for numberous reasons that new arrangements would have to April 11, 1952, p. 1.

The two organizations

that produce photo- be made in order to satisfy CIA requirements. The Air Force Unit interpretations in

Washington area and

available to CIA were: was "eager to continue supplying routine or special photo interthe Air Force (PIS/AF)

and the Photo-Inter-

pretation Center, pretation reports to CTA" but high priority Air Force projects were Bureau of Aeronautics,

U.S. Navy (PIC/USN).

CIA used PIS/AF almost increasing in such numbers that they might be compelled to curtail exclusively because

of the heavy require-

ments placed on PIC their services to CIA for whom they were already stretching a point. 34 by the Navy.

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 $\frac{3l_1}{p_{\bullet} 2}, \text{ Appendix 1,}$

for what?

The large demand of ORR, OCI, and OSI for photo intelligence was not being met. Moreover, their T/O was frozen, thereby increasing the work load on an already insufficient number of personnel. major reason, however, was in the very nature of the report that the Air Force produced for CIA. These reports were just photo interpretations and not photo intelligence which CIA required. Photo interpretation reports give the result of careful study of aerial photographs by skilled personnel and are based primarily upon the evidence presented by the photographs whereas photo intelligence reports are the results of a synthesis of skilled photo interpretation with other intelligence material available about a particular installation or group of installations. 35 As a result, "the use of photo intelligence in support of CIA activities /had/ not been properly exploited.... adequate analysis of this air photography is dependent upon availability of trained experts in photo analysis and interpretation with experience and understanding of the specialized fields of interest being served....many of these requirements necessitate techniques

and skills not found in the photo interpretation units of the

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35<u>Ibid</u>, p. 1.

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Department of Defense and frequently are so sensitive that the photo analysis must be restricted to the Agency...._finally/ photo interpretation work within the Department of Defense is pointed...

36.	toward target selection andis very limited in value for use in
36 Memo from Robert An	ory, Jr.
to Project Review	meeting CIA requirements." 36
for Photo-Intelli-	mee oring ora reductionenos.
gence within ORR," pp.	25X1A
(Secret), 15 July 1952, in ORR folder Geographic Division	The original remedy suggested in his draft report was that either "actual photo interpreters belonging to CIA are
Records Center.	was offen elotter acoust broom through solonging so off are
25X1A 37 _{The draft of the}	detached for duty with this Unit, or CIA funds allotted to the Unit
Report is in the ORR folder "Photo Intelligence Division," and marked	to pay for additional photo interpreters." 37 Apparently neither
Secret. The final	course seemed to offer the solution because in his final report,
report (marked Top Secret) was removed	25X1A
to Top Secret Con- trol. 75.# 7082/	recommended "to have available in CIA a small team of ade-
25X1A	
	quately equipped skilled photo-interpreters to act with analysts
final Repor	rt,
op. cit. in footnote 33, Appendix III, p.	/their services /should be/ available to all parts of CIA." 38 Whereas 3.
•	the former solutions would resolve the problem of sufficient personnel,
	the advantage of direct cooperation between photo-interpreter and
	analyst in support of CIA projects would be lost. He finally recom-
	mended that they augment the group at PIS/AF only if administrative
	conditions prevented CIA from establishing a small group of

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Tbid, Appendix III, photo-interpreters within the Agency. 39

The question of where within CIA would be the logical place to 25X1A establish this new unit was taken up. felt that the best spot would be Graphics Register because they had charge over photographic On the other hand, the services of such a unit were 25X1A direly needed by ORR analysts. believed that this being the area of greatest need, the unit should be put here. "D/G is suggested as a suitable place for a Photo-Intelligence Branch because it already maintains certain centralized intelligence production facilities; m members of D/G represent CIA on the Committee and Panel of the Research and Development Board concerned with the development of photo-interpretation keys; a member of D/G participates in the meetings of the Inter-Agency Graphic Research Coordination Group which is concerned with availability of aerial and ground photography; D/G coordinated requirements for indices of commercial aerial photography on foreign areas and distributes such information received through 00 channels; D/G analysts keep abreast of the extent and quality of air-photo coverage for mapping purposes in all foreign areas; finished

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photo-analysis often results in maps and map overlays; and geographers, as well as specialists in other fields, have long utilized photo-

+1v + AD /DD C	interpretation as a research tool and are currently participating in
Hemo to AD/RR from Chief, D/G,	25X1A
"Suggestion for	the development of air-photo keys."41
Photo-Intelligence	one deveropment of all-photo keys."
Facility, p.2, (Sec	ret.)
in ORR folder, Photo	
Intelligence Division	nn
in care of CIA Record	
Center. (7 May 1952)	photo analysis undertaken by the Air Force was still the chief problem
	<u>25X1A</u>
	in a memo from Chief, D/G to Mr. Robert Amory, then
	AD/DB (Non-1000) had a decided a local to the control of the contr
	AD/RR (May 1952), bringing forward a definite plan for the establish-
	ment of a "competently staffed Photo-Intelligence Branch within the
	and the second of the second o
19	
¹² <u>Ibid</u> , pp. 1-3.	Agency. "42 Subsequently, this solution was transmitted to the DD/I
13	in a memo from Mr. Amory on May 21, 1952, which reviewed the argument
Memo from R. Amory	
AD/RR, to DD/I,	and outlined the manda for the body of the same of the
'Photo-Analysis," 21 May 1952, (Secret)	and outlined the needs for adequate photo analysis in CIA. 43
In ORR folder, Photo	/
Intelligence Division	n, The new Division was "not envisaged as a producer of finished
are of CIA Records	i, the new bivision was more envisaged as a producer of minished
Center.	
	/intelligence but as an active contributor to such intelligence."
op. cit., Annex B,	
. 1.	
	Placing it in ORR meant that the photo analysts and the substantive
-	
	analmete (ale anne 27 1)
	analysts (who were really the main consumers) could work together in
	close association, supplementing each other in the recognition of
•	

signigicant detail. Here was one of the major difficulties in using

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the facilities of the Department of Defense solved; photography could be made to contribute so much more to the final intelligence product. In ORR it would aid in (a) geographic analysis of specific areas involving the study of terrain in its broadest sense: (b) the analysis of industrial and other economic installations. Geographic Area could use it to support a series of detailed area 25X1C studies depending on proper photo intelligence, i. e. 25X1C the Economic Area of ORR needed it for the economic information to be gained from photographs. As for other CIA components, OSI required details on the research and development activities of the Soviet Union, obtainable by photographs: OCI and DDP had similar needs. further proposed the "Coordination of Photo Intelligence Effort" by setting up a committee to "improve the

25X1Aoroduction and quality of photo interpretation for intelligence Chief, D/G, to AD/RR, 1/5a
"Coordination of purposes." The Photo Intelligence Committee would be composed of Photo Intelligence
Effort," (Secret),
June 20, 1952, p. 1, "representatives from the military services, for the purpose of in ORR folder, Photo
Intelligence Division,
care of CIA Records fostering maximum use of photo interpretation facilities to meet Center.

Did. Annex A.

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national intelligence requirements and, of major importance, for formulating recommendations for air photographic missions to fulfill ⁴⁶Ibid, Annex B, intelligence rather than solely operational, requirements."46"CIA sponsorship of such a committee will materially aid the prestige of all photo interpretation units in the Washington area and will avoid inter-service frictions."47 Its specific methods to avoid this p. 1. friction would be to coordinate the efforts of photo interpretation producers, mutual assistance in specific problems, etc. The Committee would concern itself with initial problems, such as, setting up a uniform reporting system for Photo Interpretation Reports, to set up Ibid, pp. 2-3. minimum training standards to be met, etc. 48 The project was formally approved on August 4, 1952, upon recommendation of the CIA Project Review Committee in a meeting on July 25, 1952. The Division was officially established by November The ORR notice, 25X1A #R-70-3, was not issued until Novem- 1952. 49 Its planned strength for 1953 of which the ber 2, 1953, but the Agency never first arrivals were on November 1, 1952, with the full quota being issued one until 1955 (per telephone conversation with reached by May 1, 1953. Because the Photo Intelligence Division of D/GB.)

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was not fully operating during the Smith Administration, a further

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evaluation of it is not made in this study.7

From time to time problems have arisen in the Division which seem to have been resolved satisfactorily. One such problem was the question of placing the Graphics Branch. For some time in the Agency there was a group called the Graphics Branch which had been shifted from one office to another. The Graphics Branch, under the Administrative Services Office, was a small unit which made all maps and graphic material in CIA prior to the time that the Geographic Division came over from the

S1 Memo from AD/RR, to Advisor for Management, "Increase/Administration, NSC, and NSRB requirements. Because they worked in Geographic Division, ORR, Table of Organization," Feb. 10, for the Agency as a whole and they did not fit in logically with 1951, (Secret), in ORR folder, Geographic Division, 1951- any special group, no one wanted to join with them just for adminis-1952, CIA Records Center.

trative purposes. Periodically, the Geographic Division had been

50 See above.

approached regarding possible placement of the Craphics Section within its organization. However, they always expressed unwillingness

52 25X1A to such a transfer because a "large part of the Graphics Section's Chief, S/PN, O/RR, "Placement of Gra- work was neither cartographic nor geographic in character. 52 phics and Art Section CIA," Feb. 3, 1951, (Confidential). ORR

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	20
folder, Geographic	
Division, 1951-1952,	
Center; also, see	In a memo to Millikan, AD/RR on January 18, 1951, the Advisor for
Interview with	
op. cit.	Management apparently suggested, possibly as a final resort, that they
53 Advisor for Manage)-
ment to AD/RR, "In-	should put the group in the Publications Branch, ORR. (The Advisor
crease in Publication Branch, ORR, T/O,"	ns
Jan. 18, 1951. (Secr	ret), for Management wanted the group in ORR, but the main discussion
UKK folder, Geogra-	The state of the s
phic Division, 19514	
1952, CIA Records Center.	was where, in ORR.) Before this change could be effected, the D/G
oenter.	
	finally yielded because "it has become increasingly evident however,
	o to the first state of the firs
	that certain advantages to CIA would accrue from a transfer of this
ರ).	section to the Cartography Branch, D/Galso understood that your
54 Memo of Feb. 3, 19	51,
op. cit.,	
	Staff is desirous of recommending such action."54 Furthermore, it
	was to be agreed that D/G would have the same "substantive control
	OTTOR Granhias and ant reals manda and a
	over graphics and art work performed for all requesters that it now
55	לל
Ibid.	has over cartographic production. Thereupon, the AD/RR suggested
i .	
	to the Advisor for Management that the answer he toward
	to the Advisor for Management that the group be transferred to the
	Cartography Branch rather than to the Publications Branch as stated
56	
Of January 18, 195	1/in the previous memo. The reasons given were that the work of the
age apove. LOL	
this memo, see foot-	
note 51.	Section is "basically dissimilar" to the Publications Branch, and
	direction should rest on a branch with similar functions.
25X1	By Notice
20/\	By Notice i 1951, the Geographic Division

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officially "took them in" administratively. This could not be called an actual "merger" in that now there was one unit where formerly there had been two. Each continued to do its own work. Also, when it became associated with the Geographic Division, the Graphics

25X1A 57_{See} Inter- Branch was raised to full-fledged division status by the same order.57 view, op. cit., p. 2.; While not within the scope of this account, Another such difficulty concerned the Board of Geographic it may be noted that several months ago, the Graphics Division/ Names in the Department of Interior. Early in 1951, the Department and merged with the Graphics unit of served notice on all its customers for foreigh names, that it could OCI.

not continue this research on foreign geographic names because of a Letter from the Director of the Division of Geography, Dept. cut in appropriations. For the work of their department domestic of Interior to Dr. CIA Representative on the BGN names were most important (the Bureau of the Budget could not see dated 13 Feb. 1951, (Confidential), in ORR folder, Geogra- why they should be concerned with foreign names); and if something phic Division, 1951-1952, in CIA Records Center. must be eliminated, it was to be foreign names, a less vital service

25X1A

and, strictly speaking, somewhat outside their province. They believed that CIA could take over this job very logically as a "central intelligence function. However, CIA refused, saying that they were satis-

fied with present arrangements and preferred to allow the situation 59 Letter to Dr. Meredith Burrill, Director, Division of Geogra- to continue. 59 phy, Dept. Interior, from 12 Apr. 1951 25X1A (Confidential), ORR/DG Tolder For Release 2003/12/09-01

RDP84-00022R000200080002-3 Public law 242, cited in this letter, definitely gives Interior the outhoute for both

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This was not the only reason for the Agency's refusal. There had not been too much cooperation among the various agencies in supporting the program of the Board. For example, the Air Force persisted in maintaining a separate service for names in spite of 25X1A Interior's legal right to carry out this work. recommended that before CIA take over, this move shoull be approved by the IAC Executive, ORR, "Foreign Names Staff Work for to guarkantee their cooperation. 60 Moreover, standardizing foreign the BGN," 1 Mar. 1951. (Secret), ORR folder. names was a necessity for CIA and other intelligence groups working on the NIS program, but this need was not restricted to them alone. What was the final result was not indicated in the materials used in this paper. As far as could be seen, CIA had refused, and the

matter stayed there.